



To: Honorable Public Utilities Board

Submitted by: /s/
Cynthia Whitchurch
AGM - Engineering and Operations

From: Cynthia Whitchurch
AGM -Engineering & Operations

Approved by: /s/
Nicolas Procos
General Manager

Subject: For Information Only, Update on the Underground Utility District (UUD) Program

RECOMMENDATION

This report is provided for *information only*; no action is required at this time. The purpose of this report is to provide the Public Utilities Board with an update on the Underground Utility District Program.

BACKGROUND

On March 3, 2015 the City Council approved the redesigned Underground Utility District Policy. AMP is the lead City Department for implementing the Policy. The UUD Program has a five step process:

1. District Nominating Board (DNB) recommends a set of UUDs for Technical Advisory Committee (TAC) consideration.
2. TAC reviews the DNB's list of nominated UUDs and selects 1-4 for City Council consideration.
3. TAC presents 1-4 proposed UUD(s) at a Town Hall Meeting and collects feedback.
4. Following the town hall, a District Selection Survey (DSS) is mailed to all customers in the proposed UUD(s) and, based on survey feedback, the TAC recommends a prioritized UUD list to the City Council for approval
5. City Council Approval/Disapproval

On April 5, 2016, the City Council appointed four members from the public and one member from Public Works to the DNB. The selected members from the public resided in different parts of the city (west end, east end, Bay Farm Island) and had the following occupations: retired civil engineer, retired hydrogeologist, city/county administrator, city planner consultant.

District Nomination Board Members

- Jerry Serventi (chair)
- Chris Buckley
- Laurie Kozisek (Public Works)
- Fred Hoffman
- Patricia Petersen

DISCUSSION

The District Nomination Board met seven times between June 30, 2016 and December 8, 2016. All meetings were public meetings and meeting minutes and other materials are posted to AMP's webpage.

DNB members considered all areas of Alameda and identified those areas that best met the criteria in the UUD Policy. An initial list of 53 areas to consider was developed by the DNB members. Staff and the DNB members collected data on the areas being considered and eventually reduced the list to 14.

A scorecard was developed to measure how well each area matched the UUD program criteria. A copy of the scorecard is attached as Exhibit A.

Based on the scorecard results, the DNB recommends the following areas be forwarded to the Technical Advisory Committee for consideration.

District Nomination Board Recommended List of UUDs

- 1. Otis Drive- High to Broadway and south of Otis Dr including Broadway, Pearl St, Versailles Ave, Mound St, Waterton St and Court St**
- 2. Webster St. - all crossings - Central Avenue to Pacific Avenue including Eagle Ave - West of Constitution Way**
- 3. Broadway (Buena Vista to Clement)**
- 4. Broadway - La Jolla to Encinal; La Jolla**
- 5. Central Ave - Eighth St to Webster Including Garden way**
- 6. Fernside from Encinal to High Street, Include lines on Lincoln Park access road**
- 7. Park St - San Jose to Otis**

Throughout the process there was only a small amount of interest from members of the public expressed via social media, email/in-person inquiries, and attendance at DNB meetings. All public input seemed to be in support of the undergrounding program with the exception of one individual who wanted any undergrounding work near Webster Street postponed.

The members of the DNB were extremely dedicated to the goal of the DNB and worked very well together and with staff.

The next step in the process is to convene a Technical Advisory Committee (TAC) which will solidify the recommendations, collect public feedback, and present a list of proposed UUDs to the City Council for approval. The TAC is led by an AMP project manager and membership of the committee includes at least one member of Public Works and each of the participating utilities.

FINANCIAL IMPACT

The funds for this activity are budgeted in the Alameda Municipal Power's account for Underground Utility District Fund (UUDF)

LINKS TO BOARD POLICY AND OBJECTIVES

KRA 1: System Resiliency
Goal 3.2: Replace AMP infrastructure
Initiative 3.2.1: UUD Shovel Ready

EXHIBITS

- A. UUD Scorecard
- B. Presentation: "UUD Program Update" dated March 30, 2017

UUD Working List Data

	Description	Estimated Length (ft)	Comments	Paving	Sort	Road Classification	Ave Daily Traffic	ADT Rank	ADT Statistical Rank Descending	# Poles	Historic Bldg Count	Historic Monument	2. Ave Connections per pole	# Connections per pole Statistical Rank Descending	# Street crossings	# Crossings per 100'	# Crossings Rank	# Poles per 100'	# Poles Rank	# Poles/100' Statistical Rank Descending	Tree/Wire Conflicts	5. # ave or high maint tree	Tree/Wire Conflicts (H, M) Per 100'	Tree/Wire Rank	6. Other City Projects	7. UG adjacency	Bike Route (Y/N)	Bike Value	Bus Route (Y/N)	Bus Route	Bus Freq (#/24hrs)	Total Bus Frequency	Bus Rank	Bus Statistical Rank descending	Frontage Historical	Frontage Scenic & Rec	Frontage Civic/School/Shopping	Frontage of civic, school, parks, commercial, historic (ft per 100')	Frontage Rank	Frontage Statistical Rank Descending	Entryway (Y/N)			
1	Broadway (BV to Clement)	807	Island Arterial; High traffic (10,170); adjacent to UG	No	A1	Island Arterial	10,170	10	5	15	14	S - 1 E - 13	N	13	14	61	7.56	3.00	12.00	1.86	1.00	14	H - 14 L - 14	14	1.735	2,000	13,000			Y	1	Y	51A 851	196 10	206	3	12	539	0	0	0.668	10,000	5.0	N
2	Broadway - La Jolla to Encinal; La Jolla	2,710	Regional Arterial; High traffic count (11,440); adjacent to UG	No	A1	Regional Arterial Island Collector	11,440	7	8	25	36	B - 13 E - 10 H - 3 S - 10	N	10	9	208	7.68	2.00	13.00	0.92	11.00	4	H - 42 M - 6	48	1.771	1,000	14,000			Y	1	N			0	9	3.5	1975	0	0	0.729	8,000	7.0	N
7	Central Ave - Eighth St to Webster Including Garden way	1,560	Heavy volume of pedestrian or vehicle traffic (15,770). Civic, recreational, or scenic area; Frants Washington Park; Trees; AC Transit bus routes W & 20 line; adjacent to UG (Garden Way); Possible "Whole Street" Grant	N	A1	Regional Arterial	15,770	4	11	17	13	B - 7 H - 1 S - 5	N	10	9	34	2.18	13.00	2.00	1.09	7.00	8	H - 13	13	0.833	8,000	7,000			Transitional Facility	0	Y	631 W 20	4 19 70	93	5	10	861	610	514	1.272	2,000	13.0	N
8	Central from Webster to Main Street	5,206	Major east west route; Area of proposed Central complete street project; Passes St Barnabas/ Child Unique Montessori School, Paden School, & Encinal Jr/Sr High School; "station" shopping area; Tree/wire issue; High traffic (3,540 - 10,460)	2012	A1	Regional Arterial Island Arterial Local	10,460	8	7	59	24	E - 8 H - 9 S - 7	N	10	9	140	2.69	12.00	3.00	1.13	6.00	9	H - 22 M - 4	26	0.499	12,000	3,000			Transitional Facility	0	N			0	9	3.5	1739	0	1556	0.633	11,000	4.0	N
9	Eighth St - Central to Constitution at Lincoln	1,378	Major connector road; Passes Maya Lin School and Branch Library; Because of numerous wires on pole at Central, wood pole at corner is bending.	2017	A1	Transitional Arterial	12,680	6	9	11	3	H - 1 S - 2	N	7	1	64	4.64	9.00	6.00	0.80	14.00	1	H - 1	1	0.073	13,000	2,000			N	0	N			0	9	3.5	637	0	315	0.691	9,000	6.0	N
10	Encinal Avenue - Broadway to Central	6,888	Regional arterial. Poles on both sides of the street with relatively high number of wires (9-11) along most of its length. Includes important civic frontage (Alameda high school on north side between Oak and Walnut plus three "station" commercial districts). 138 historic buildings.; UG from Oak to Park Ave	N	A1	Regional Arterial	10,430	9	6	65	87	B-9 E-8 H-16 S-54	N	9	4	330	4.79	8.00	7.00	0.94	10.00	5	H - 76 L - 3	76	1.103	4,000	11,000			N	0	(Broadway to Park)	O (11%) OX (11%)	35 22	6.27	8	7	5154	111	3255	1.237	3,000	12.0	N
11	Fernside from Encinal to High Street, include lines on Lincoln Park access road (UUD 23)	4,563	Island exit/entry to/ from east side to High Street Bridge; Tree wire conflicts; Will need new street lights; Passes Lincoln Park; Only an island arterial, but probably high traffic counts (need to check). Relatively high number of wires (10-11). 26 historic buildings.	N	A1	Island Arterial	14,520	5	10	58	24	H-5 S-5	N	10	9	328	7.19	4.00	11.00	1.27	5.00	10	H - 31 N - 6	31	0.679	9,000	6,000			Y	1	N			0	9	3.5	1616	305	0	0.421	14,000	1.0	Y
13	High Street - Fernside to Otis	5,280	Passes Lincoln Park and St Philip Neri School; Has Historic street lights	N	A1	Island Arterial	8,460	12	3	46	32	B-5 E-16 H-2 N-1 S-8	N	12	13	286	5.42	6.00	9.00	0.87	12.00	3	H - 73 N - 4	73	1.383	3,000	12,000			N	0	Y	W OX (24%) O (40%)	19 22 66	50.68	7	8	2262.2	305	431	0.568	13,000	2.0	Y
15	Lincoln Avenue - Oak to Grand	4,215	Island arterial; high traffic count (8,040); poles on both sides of the street with very high numbers of total wires, mostly 12-14. Includes important civic frontage (APD, 2 commercial "stations", Haight School); adjacent to UG (Oak)	N	A1	Island Arterial	8,040	14	1	65	46	B - 7 E - 4 H - 16 S - 19	N	9	4	63	1.49	14.00	1.00	1.54	4.00	11	H - 23 L - 17	23	0.546	11,000	4,000			N	0	N			0	9	3.5	2314	0	985	0.783	7,000	8.0	N
16	Lincoln Avenue - Sherman to 9th	2,746	Island arterial; high traffic count (9,640); poles on both sides of the street with very high numbers of total wires, mostly 12-14. Includes important civic frontage (2 commercial "stations");	N	A1	Island Arterial	9,640	11	4	29	32	B - 5 H - 13 S - 13 N - 1	N	9	4	88	3.20	10.00	5.00	1.06	8.00	7	M - 1 L - 52	1	0.036	14,000	1,000			N	0	N			0	9	3.5	1518	0	1143	0.969	5,000	10.0	N
18	Otis Drive- High to Broadway and south of Otis Dr including Broadway, Pearl St, Versailles Ave, Mound St, Waterton St and Court St	2,118	Heavy volume of pedestrian or vehicle traffic (22,180); 35 Poles; Average Pole age = 54; Frants Krusi Park (750 ft);	N	A1	Regional Arterial	22,180	2	13	35	21	E-18 S-3	N	10	9	132	6.23	5.00	10.00	1.65	3.00	12	M - 18 N - 1	18	0.850	6,000	9,000			Y	1	Y	21 314 356 W 631	63 2 2 19 6	92	6	9	1858.8	750.2	0	1.232	4,000	11.0	Y
19	Santa Clara - Oak to Webster	10,296		N	A1	Island Arterial	8,300	13	2	87	139	B-22 H-29 N-1 S-87	City Hall; 1st Presbyterian; 2233 Santa Clara; Library (2264 Santa Clara); Girl's Club;	10	9	536	5.21	7.00	8.00	0.84	13.00	2	H - 64 L - 10 N - 2	64	0.622	10,000	5,000			Y	1	Y	51A 314 O 851	197 2 66 10	275	2	13	7806	310	1345	0.919	6,000	9.0	N
20	Webster St. - all crossings - Central Avenue to Pacific Avenue including Eagle Ave - West of Constitution Wa	2,534	Suspended 2012, Heavy concentration of aeriels, Heavy volume of pedestrian or vehicle traffic (~4,000 to 5,000). Civic, recreational, or scenic area; 37 Poles; 5 new poles; Ave Pole age 38 yrs; Eagle Ave (6 poles)	2013 (Lincoln) 2017 (Santa Clara)	A1	Regional Arterial	23,720	1	14	43	28	H-1 S-27	Crolls; 2308 Webster;	10	9	72	2.84	11.00	4.00	1.70	2.00	13	H - 19 M - 3 L - 2 N - 1	22	0.868	5,000	10,000			N	0	Y	20 W 31 (43%) 51A (74%) 314 (74%) O (74%) 631 (53%) 851 (74%)	70 19 68 2 66 6 10	324.92	1	14	2341	0	2534	1.924	1,000	14.0	N
	Park St - San Jose to Otis	1,432		N	A1	Regional Arterial	15,860	3	12	14		N	8	2	124	8.66	1.00	14.00	0.98	9.00	6	H - 10 M - 2 L - 2	12	0.838	7,000	8,000			N	0	Y	20 21 63 314	70 63 2	135	4	11	898	0	0	0.627	12,000	3.0	N	

Scorecard Weighting

	Measure Number:		Weight (0-6)	Comments
1. Number of Eyes That See	1.1	ADT	6.0	Value of ADT is related to street classification, Entryways, public use
	1.2	Bike Route	1.5	Value is either 1 or zero. No data was available showing the number of bicyclist on each route. Bicycling accounts for only 1% of commuters. Weight needs to ensure the value gives the proper relative importance to the other measures which range from 0 to 1 (unweighted)
	1.3	Bus Route	2.5	Many travelers; passenger wait at bus stops & people walk to the bus stops which help capture # pedestrians.
2. Visual Impact	2.1	Number of Poles	3.0	Poles are very visible due to their width and height plus the various pole attachments.
	2.2	# Connections to Poles	4.0	
	2.3	# Wires Crossing Street	4.5	Most Visible aspect
3. Impact to special areas of interest	3.1	Area of Interest Frontage	3.5	Accounts for historical, parks & recreational, commercial, & civic frontages
	3.2	Tree/Wire Conflicts	3.3	

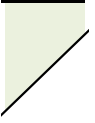
UUD Scorecard

	ADT		Bike		Bus		#Poles		#Connections		#Crossings		Frontage		Tree/Wire						
Measure Weight:	6		1.5		2.5		3		4		4.5		3.5		3.3						
Measure Number:	1. Number of Eyes That See						2. Visual Impact						3. Impact to special areas of interest								
	1.1	1.2	1.3				2.1	2.2	2.3					3.1	3.2						
Description	ADT Statistical Rank Descending	Weighted Value	Bike Value	Weighted Value	Bus Statistical Rank descending	Weighted Value	Measure 1 Subscore	#Poles/100' Statistical Rank Descending	Weighted Value	#Connections per pole Statistical Rank Descending	Weighted Value	#Crossing Statistical Rank Descending	Weighted Value	Measure 2 Subscore	Frontage Statistical Rank Descending	Weighted Value	Tree/Wire Statistical Rank Descending	Weighted Value	Measure 3 Subscore	Total Score	Ranking
Broadway (BV to Clement)	5	2.143	1	1.5	12	2.143	5.786	14	3.000	14	4.000	12.00	3.86	10.857	5	1.250	13	3.064	4.314	20.957	3
Broadway - La Jolla to Encinal; La Jolla	8	3.429	1	1.5	3.5	0.625	5.554	4	0.857	9	2.571	13.00	4.18	7.607	7	1.750	14	3.300	5.050	18.211	4
Central Ave - Eighth St to Webster Including Garden way	11	4.714	0	0	10	1.786	6.500	8	1.714	9	2.571	2.00	0.64	4.929	13	3.250	7	1.650	4.900	16.329	5
Central from Webster to Main Street	7	3.000	0	0	3.5	0.625	3.625	9	1.929	9	2.571	3.00	0.96	5.464	4	1.000	3	0.707	1.707	10.796	11
Eighth St - Central to Constitution at Lincoln	9	3.857	0	0	3.5	0.625	4.482	1	0.214	1	0.286	6.00	1.93	2.429	6	1.500	2	0.471	1.971	8.882	13
Encinal Avenue - Broadway to Central	6	2.571	0	0	7	1.250	3.821	5	1.071	4	1.143	7.00	2.25	4.464	12	3.000	11	2.593	5.593	13.879	8
Fernside from Encinal to High Street, Include lines on Lincoln Park access road (UUD 23)	10	4.286	1	1.5	3.5	0.625	6.411	10	2.143	9	2.571	11.00	3.54	8.250	1	0.250	6	1.414	1.664	16.325	6
High Street -Fernside to Otis	3	1.286	0	0	8	1.429	2.714	3	0.643	13	3.714	9.00	2.89	7.250	2	0.500	12	2.829	3.329	13.293	10
Lincoln Avenue - Oak to Grand	1	0.429	0	0	3.5	0.625	1.054	11	2.357	4	1.143	1.00	0.32	3.821	8	2.000	4	0.943	2.943	7.818	14
Lincoln Avenue – Sherman to 9th	4	1.714	0	0	3.5	0.625	2.339	7	1.500	4	1.143	5.00	1.61	4.250	10	2.500	1	0.236	2.736	9.325	12
Otis Drive- High to Broadway and south of Otis Dr including Broadway, Pearl St, Versailles Ave, Mound St, Waterton St and Court St	13	5.571	1	1.5	9	1.607	8.679	12	2.571	9	2.571	10.00	3.21	8.357	11	2.750	9	2.121	4.871	21.907	1
Santa Clara - Oak to Webster	2	0.857	1	1.5	13	2.321	4.679	2	0.429	9	2.571	8.00	2.57	5.571	9	2.250	5	1.179	3.429	13.679	9
Webster St. - all crossings - Central Avenue to Pacific Avenue including Eagle Ave - West of Constitution Wa	14	6.000	0	0	14	2.500	8.500	13	2.786	9	2.571	4.00	1.29	6.643	14	3.500	10	2.357	5.857	21.000	2
Park St - San Jose to Otis	12	5.143	0	0	11	1.964	7.107	6	1.286	2	0.571	14.00	4.50	6.357	3	0.750	8	1.886	2.636	16.100	7

Scorecard Results

Row Labels	Sum of Ranking	1. Number of Eyes That See			2. Visual Impact		3. Impact to special areas of interest	
		Sum of Measure 1 Subscore	Sum of Measure 2 Subscore	Sum of Measure 3 Subscore	Sum of Measure 3 Subscore	Sum of Total Score		
Otis Drive- High to Broadway and south of Otis Dr including Broadway, Pearl St, Versailles Ave, Mound St, Waterton St and Court St	1	● 8.679	● 8.357	● 4.871	● 21.91			
Webster St. - all crossings - Central Avenue to Pacific Avenue including Eagle Ave - West of Constitution Wa	2	● 8.500	● 6.643	● 5.857	● 21.00			
Broadway (BV to Clement)	3	● 5.786	● 10.857	● 4.314	● 20.96			
Broadway - La Jolla to Encinal; La Jolla	4	● 5.554	● 7.607	● 5.050	● 18.21			
Central Ave - Eighth St to Webster Including Garden way	5	● 6.500	● 4.929	● 4.900	● 16.33			
Fernside from Encinal to High Street, Include lines on Lincoln Park access road (UUD 23)	6	● 6.411	● 8.250	● 1.664	● 16.33			
Park St - San Jose to Otis	7	● 7.107	● 6.357	● 2.636	● 16.10			
Encinal Avenue - Broadway to Central	8	● 3.821	● 4.464	● 5.593	● 13.88			
Santa Clara - Oak to Webster	9	● 4.679	● 5.571	● 3.429	● 13.68			
High Street -Fernside to Otis	10	● 2.714	● 7.250	● 3.329	● 13.29			
Central from Webster to Main Street	11	● 3.625	● 5.464	● 1.707	● 10.80			
Lincoln Avenue – Sherman to 9th	12	● 2.339	● 4.250	● 2.736	● 9.33			
Eighth St - Central to Constitution at Lincoln	13	● 4.482	● 2.429	● 1.971	● 8.88			
Lincoln Avenue - Oak to Grand	14	● 1.054	● 3.821	● 2.943	● 7.82			
Grand Total		71.250	86.250	51.000	208.50			

●	Top 33%
●	Middle 33%
●	Bottom 33%



Underground Utility District (UUD) Program Update

Public Utilities Board

March 20, 2017

Overview

Agenda

- I. Current Status
- II. DNB Process
- III. Next Steps
- IV. Questions

UUD Current Status



District Nominating Board (DNB) Recommendations

Rank	
1	Otis Drive- High to Broadway and south of Otis Dr including Broadway, Pearl St, Versailles Ave, Mound St, Waterton St and Court St
2	Webster St. - all crossings - Central Avenue to Pacific Avenue including Eagle Ave - West of Constitution Way
3	Broadway (Buena Vista to Clement)
4	Broadway - La Jolla to Encinal; La Jolla
5	Central Ave - Eighth St to Webster including Garden way
6	Fernside - Encinal to High Street , Include lines on Lincoln Park access road
7	Park St - San Jose to Otis



DNB Process

- DNB Members were appointed by the City Council in April of 2016
 - Four members from the Public and one member from Public Works
 - The selected members from the public resided in different parts of the city (West End, East End, Bay Farm Island);
and had the following occupations: retired civil engineer, retired hydrogeologist, city/county administrator, city planner consultant.
- All meetings were public meetings
 - DNB met seven times between June 30, 2016 and December 8, 2016.
 - Considered all areas of the city and identified areas that best met the criteria in the UUD Policy.
 - DNB developed an initial list of 53 areas and paired it down to 14 which were then analyzed on a scorecard with the top seven areas being recommended.

UUD Criteria

- UUD recommendations are based on seven criteria divided into two tiers designed to maximize public benefit
- Tier 1
 - Road Classification
 - Heavy Concentration of Aerial Facilities
 - Aesthetics
 - Deteriorated Facilities
- Tier 2
 - Foliage
 - Coordination with other City Projects
 - Interconnectivity to Existing Underground

Scorecard Measures

	Measure Number:		Weight (0-6)	Comments
1. Number of Eyes That See	1.1	Average Daily Traffic (ADT)	6.0	Value of ADT is related to street classification, Entryways, public use
	1.2	Bike Route	1.5	Value is either 1 or zero. No data was available showing the number of bicyclist on each route. Bicycling accounts for only 1% of commuters. Weight needs to ensure the value gives the proper relative importance to the other measures which range from 0 to 1 (unweighted)
	1.3	Bus Route	2.5	Many travelers; passenger wait at bus stops & people walk to the bus stops which help capture # pedestrians.
2. Visual Impact	2.1	Number of Poles	3.0	Poles are very visible due to their width and height plus the various pole attachments.
	2.2	# Connections to Poles	4.0	
	2.3	# Wires Crossing Street	4.5	Most Visible aspect
3. Impact to special areas of interest	3.1	Area of Interest Frontage	3.5	Accounts for historical, parks & recreational, commercial, & civic frontages
	3.2	Tree/Wire Conflicts	3.3	

The Scorecard

		1. Number of Eyes That See		2. Visual Impact		3. Impact to special areas of interest	
Row Labels	Sum of Ranking	Sum of Measure 1 Subscore	Sum of Measure 2 Subscore	Sum of Measure 3 Subscore	Sum of Total Score		
Otis Drive- High to Broadway and south of Otis Dr including Broadway, Pearl St, Versailles Ave, Mound St, Waterton St and Court St	1	● 8.679	● 8.357	● 4.871	● 21.91		
Webster St. - all crossings - Central Avenue to Pacific Avenue including Eagle Ave - West of Constitution Wa	2	● 8.500	● 6.643	● 5.857	● 21.00		
Broadway (Buena Vista to Clement)	3	● 5.786	● 10.857	● 4.314	● 20.96		
Broadway - La Jolla to Encinal; La Jolla	4	● 5.554	● 7.607	● 5.050	● 18.21		
Central Ave - Eighth St to Webster Including Garden way	5	● 6.500	● 4.929	● 4.900	● 16.33		
Fernside from Encinal to High Street, Include lines on Lincoln Park access road (UUD 23)	6	● 6.411	● 8.250	● 1.664	● 16.33		
Park St - San Jose to Otis	7	● 7.107	● 6.357	● 2.636	● 16.10		

●	Top 33%
●	Middle 33%
●	Bottom 33%

UUD Process – Next Step



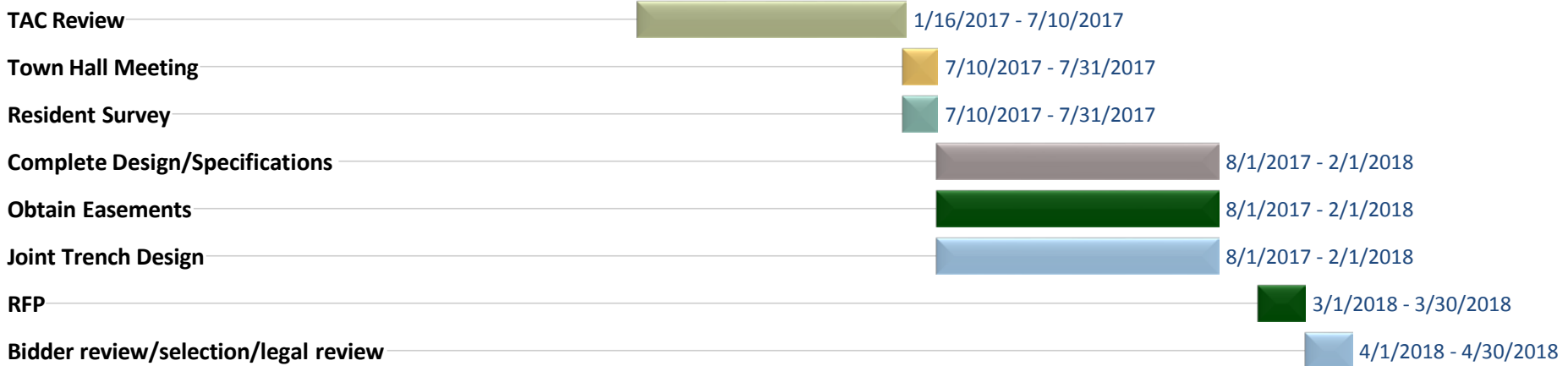
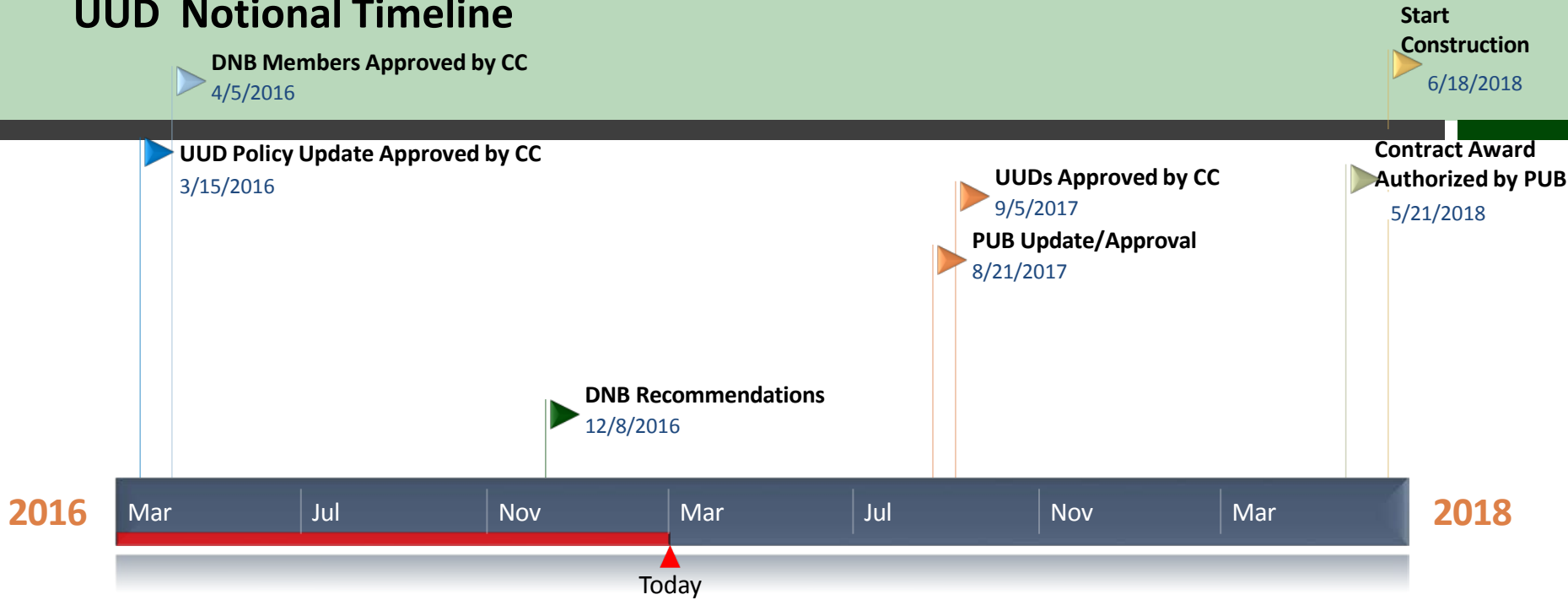
STEP 2: Technical Advisory Committee (TAC).

- Led by an AMP project manager
- Members include at least one member of Public Works and each of the participating utilities.
- Reviews the DNB's list of nominated UUDs and selects between 1-4 UUDs for City Council consideration.
- Defines the exact boundaries of each proposed district and identifies all addresses within each of the proposed districts.

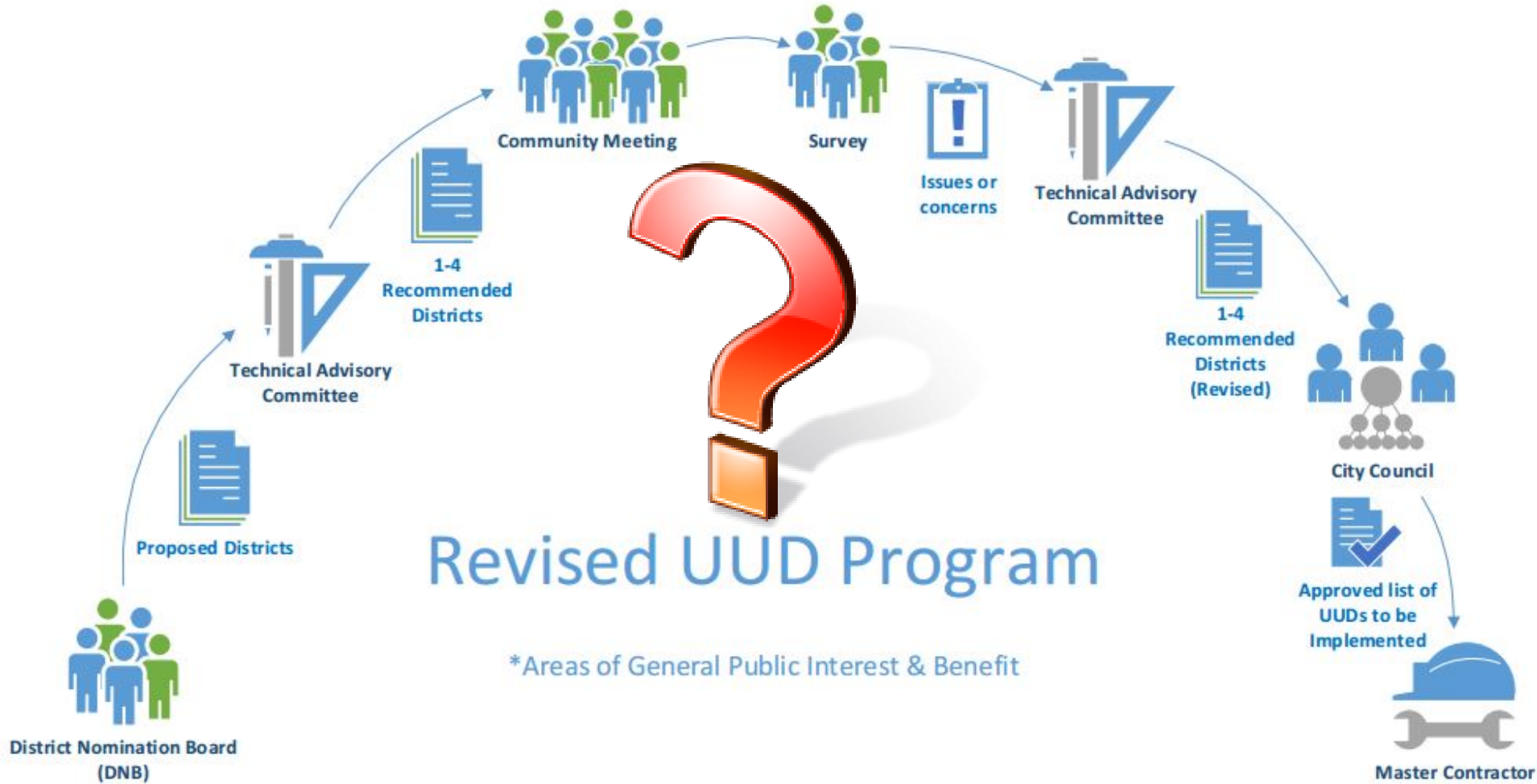
District Nomination Board
(DNB)

Master Contractor

UUD Notional Timeline



Questions?



Contact Information

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Alameda Municipal Power
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